

**Discussion of “Banking Condition and the Effects
of Monetary Policy: Evidence from U.S. States”
by Skander J. Van den Heuvel**

John C. Driscoll

Federal Reserve Board

March 2011

Disclaimer

The views expressed in this discussion are solely the responsibility of the author and should not be interpreted as reflecting the views of the Board of Governors of the Federal Reserve System or of anyone else associated with the Federal Reserve System.

Background

- Little consensus about the role of the supply of bank loans in economic fluctuations.
- Banking sector can serve as a propagation mechanism for, or a source of, macroeconomic shocks:
 - ▶ “Bank lending channel”: Existence of bank-dependent firms gives monetary policy a channel through supply of bank loans
Bernanke & Blinder (1988); Kashyap & Stein (1994,2000); Peek & Rosengren (2000); Driscoll (2004); Ashcraft (2007)
 - ▶ “Bank capital channel”: Effects of monetary policy through banking system affected by bank conditions
Van den Heuvel (2001, 2011); Hubbard, Kuttner, and Palia (2002); Kishan and Opiela (2000, 2006); Kandrak (2010)

- ▶ “Capital crunch”: Exogenous changes in bank capital affect bank lending, real activity
Peek and Rosengren (1995)
- ▶ “Financial accelerator”: Shocks (including monetary policy) can have create feedback effects on firms’ ability to borrow, investment.
Kiyotaki & Moore (1997); Bernanke, Gertler & Gilchrist (1999); Hall (2010)
- Lack of consensus reflects difficult identification problems:
 - ▶ Shocks that affect the supply of bank loans likely have independent effects on the real economy, and
 - ▶ Even shocks that originate in the banking sector may reflect disturbances that have a separate effect on economic activity.

This Paper

- Uses a panel of state-level data to evaluate bank capital channel.
- Finds that effects of monetary policy larger in states whose banks have a low capital-asset ratio.
- By contrast, finds bank liquidity measures don't affect potency of monetary policy:
 - ▶ Implies that bank lending channel isn't operational.

Overall Comments

- Paper nicely uses U.S. states as a lab for testing for this channel.
- Execution is careful.
- But test of capital channel is indirect.
- And additional robustness tests would be desirable.
- How does this fit in with the rest of the literature?

Outline of Discussion

- What the Paper Does
- Comments and Extensions
- Reconciling the Literature
 - ▶ State-level Data and Macroeconomics

Theory and Identification Strategy

- Bank capital channel:
 - ▶ Lending sensitive to level of equity capital
 - ▶ Banks transform maturity: funding short-term, lending long-term
 - Monetary tightenings thus reduce profits and capital
 - In turn, this reduction leads to less lending
 - Effect is more pronounced for banks with low levels of capital.
- Bank lending channel may also be stronger in banks with lower capital levels
 - ▶ However, this channel, unlike the capital channel, is stronger for banks with lower levels of liquidity.
- Hence: Test potency of monetary policy for banks with different levels of capital and liquidity
 - ▶ If effects found for both capital and liquidity, both channels may be present
 - ▶ If effects for just capital, likely the capital channel.

Theory and Identification Strategy (cont.)

- Key idea: monetary policy is national, but banks in different states have different levels of capital and liquidity.
- Thus, do a panel regression of a state-level real activity measure on:
 - ▶ A monetary policy shock
 - ▶ That shock interacted with capital
 - ▶ That shock interacted with liquidity.

Data

- Real activity: state personal income (annual).
- Capital, liquidity ratios: Commercial banks, from FDIC.
- Monetary Policy Indicator: Bernanke and Mihov (1998), federal funds rate.

Results

- Capital does have an effect on potency of monetary policy
 - ▶ One- σ shock in monetary policy indicator leads to a decline of about 0.5-2.5 percent in state income growth, depending on measure used.
- No evidence that liquidity matters.

Comments

- States potentially provide a good setting for testing this effect
 - ▶ Monetary policy common, bank conditions vary
 - ▶ Other unobservables also likely correlated.
- Paper is carefully executed:
 - ▶ For example, recognition that fixed effects aren't quite right
 - Care about whether capital above average affects potency of monetary policy, not whether interaction between capital and monetary policy is above average.
- Claims are modestly stated.

However

- Test of channel is indirect in several ways:
 - ▶ No test of all links from monetary policy to bank lending to real activity
 - Results could be attributable to other reasons why capital differs across states
 - Political economy of banking literature—variation in bank conditions across states may not be exogenous (e.g. Kroszner and Strahan 1998).
 - ▶ Effects at state level necessary, but maybe not sufficient, for effects at national level:
 - May be some redistribution across states.

However (cont.)

- Limitations in state-level data:
 - ▶ Frequency is annual
 - ▶ Assignment of banks to states may be problematic:
 - By bank headquarters? By fraction of loans or deposits?
 - ▶ What about money center banks that lend nationally?

Extensions

- Redo estimates at census regions.
- Drop states with money-center banks.
- Try using employment or unemployment as an alternative real activity measure.
- Exploit panel data to see if results match narrative accounts:
 - ▶ For example, capital crunch in early 1990s supposedly greater in New England, Texas, other states
 - ▶ Are the fitted values consistent with that story?

Extensions (cont.)

- TARP:
 - ▶ Under bank capital channel, a side-benefit of TARP is that it should have made the impact of expansionary monetary policy greater
 - ▶ Can use results to estimate this impact.
- More generally, use estimates on older data to determine strength of capital channel during the crisis.

Reconciling the Literature

- Many different results on banking and macroeconomics.
- Is there a bank lending channel?
 - ▶ Yes: Peek and Rosengren (1995, 2000); Kashyap and Stein (1994, 2000)
 - ▶ No: Miron, Romer, and Weil (1994); Driscoll (2004); Ashcraft (2007); Van den Heuvel (2010)
- Is there a bank capital channel?
 - ▶ Yes: Van den Heuvel (2010); Kandrak (2010); Kishan and Opiela (2000, 2006)
 - ▶ No: No direct tests say no, but see below.
- Do banks have a ‘special’ role as a source of shocks or in the transmission of shocks
 - ▶ Yes: Bernanke (1983); Bernanke and Lown (1991); Bassett, Chosak, Driscoll and Zakrajsek (2010)
 - ▶ No: Oliner and Rudebusch (1998); Many papers on the financial accelerator.

Reconciling the Literature (cont.)

- Why are there differences?
 - ▶ Perhaps some papers aren't well identified?
 - ▶ Always a possibility, but hard to know which ones.
- Effects of shocks might be nonlinear?
 - ▶ Maybe only large shocks matter.
 - ▶ Again, hard to tell.
- Some effects of banking shocks are redistributive.

Heterogeneity and Redistribution

- Stories of why banks matter are largely about heterogeneity.
- Some firms, usually smaller ones, are ‘bank-dependent.’ They have fewer options for financing.
- Perhaps their reductions in investment or production are partially offset by expansions in non-bank-dependent firms.
- Same may be true for states—perhaps states with weaker banks and/or more bank-dependent firms shrink, others expand.

Heterogeneity and Redistribution (cont.)

- Macroeconomists care about redistribution if it has impact on aggregate variables
 - ▶ For example, effects of pay-as-you-go pension schemes on consumption and saving
- But there's strong precedent for caring about certain kinds of heterogeneity for other reasons:
 - ▶ For example, care about difference between 90 percent of labor force being employed and 95 percent for more than reasons of economic efficiency.
 - ▶ Similarly, may care if poorer states or smaller firms suffer or benefit relative to larger states or firms.

State-level Data and Macroeconomics

- ‘Appropriate’ unit for macroeconomic analysis is unclear.
- Better data at national level.
- But many states have large economies.
- Were you to do this analysis for countries in the Eurosystem, would certainly care about responses in smaller countries.
- State-level analysis is important for both what it says about the national economy and for its implications at the state level.

Concluding Remarks

- Paper uses state-level data to test whether the potency of monetary policy transmission through the banking system is affected by banks' capital ratios.
- Paper finds evidence for this bank capital channel, no evidence for bank lending channel.
- Tests are nicely executed and carefully done.
- But the tests are a bit indirect, and using state-level data can create its own problems.

Concluding Remarks (cont.)

- A way to reconcile some of the disparate results in the literature on banking and macroeconomics is that some of the effects are redistributive.
- However, this is likely redistribution that we care about for its own sake, and not just its effects on national-level variables.