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The Role of the Federal Reserve in the Economy

- I. Good morning. It's a pleasure to be with you today.
 - A. I'd like to try to answer some of the questions that I often hear people ask:
 - 1. What's the Fed's role in the economy?
 - 2. How does it function?
 - 3. What can it do for the economy?
- II. I'll begin by describing the Fed's role in a nutshell:
 - A. As the nation's central bank, the Fed basically does three things:
 - 1. It works to keep the banking, financial, and payments systems safe, sound, and stable.
 - 2. It also provides financial services to the government and the public.
 - 3. Finally--and very importantly--the Fed's conduct of monetary policy contributes to the long-run health of the economy by promoting maximum sustainable employment and stable prices.
 - B. Since its founding in 1913, it has evolved with some special characteristics:
 - 1. public and private
 - 2. national and regional
 - 3. subject to congressional oversight, but "independent" and insulated from day to day political pressures.
 - 4. These characteristics create important checks and balances for conduct of policy and operations.

- C. Structure embodies public/private, national/regional, independent characteristics
 - 1. BOG in Washington: 7 members with staggered 14-year terms; appointed by President with consent of Senate; Chairman preeminent.
 - 2. 12 Reserve Banks cover all 50 states
 - a. Reserve Banks are each incorporated
 - b. and have own boards of directors,
 - (1) made up of bankers, businesspeople, and the general public.
 - 3. SF Fed--Twelfth District
 - a. Headquarters plus four branches cover largest geographic territory—nine westernmost states
 - b. nearly one-fifth total US population and employment
 - c. and almost one-sixth of total U.S. banking assets.
- D. Reserve banks provide banking services, bank supervision and regulation, and discount window.
 - 1. Banking services
 - a. check processing and collection
 - (1) SF handles about eight million checks per day
 - b. electronic wire payments system (Fedwire)
 - (1) SF handles \$122 billion per day;
 - (2) other electronic payments services (ACH)
 - c. banker for U.S. Treasury
 - (1) handles payments for Treasury through account at Fed
 - (2) sells Treasury securities and keeps track of ownership

through book entry system

- (3) provides fit coin and currency
- 2. Supervision and Regulation
 - a. state-chartered member banks
 - b. bank holding companies
 - c. consumer protection and securities lending regulations
- 3. Discount Window
 - a. provides temporary funds against collateral to depository institutions
- III. Monetary policymaking also reflects national/regional, public/private, independent characteristics.
 - A. Conducted by FOMC
 - 1. 12 members: 7 Governors plus 5 Reserve Bank presidents on a rotating basis.
 - 2. All Reserve Bank presidents attend FOMC meetings and participate fully in discussions.
 - a. providing independent perspective on national policy and regional information.
 - B. The tools the Fed uses to conduct policy are
 - 1. open market operations--federal funds rate
 - 2. discount rate.
 - 3. With these tools, the Fed can affect credit conditions in the economy, which affect people's demand for goods and services, and ultimately economic performance.
 - C. The Fed uses these tools to achieve both short-run and long-run goals.

- 1. For example, a short-run goal would be to deal with a recession;
 - a. in that case, the Fed may ease up on interest rates,
 - b. and that would help stimulate the economy and promote a recovery.
- 2. But in the long-run, the goal is low inflation, because monetary policy is the main determinant of inflation in the long run.
 - a. This is true not only for the Fed, but also for central banks around the world.
 - b. Keeping inflation low is the best way a central bank can promote maximum sustainable growth and employment, which are keys to the nation's economic health.
- IV. Since lower interest rates can be used to stimulate employment and growth in the short run, some people wonder why we don't do it *all* the time.
 - A. The answer is that there's a long-run cost to such a strategy. And the cost is an inflationary environment.
 - 1. Both research and experience have shown that if we stimulate the economy all the time, the gains against unemployment are temporary, at best.
 - 2. The reason is that, in the long run, unemployment depends on things that are *beyond* the reach of monetary policy.
 - 3. Instead, it depends on things like
 - a. technological change,
 - b. and people's preferences for saving, risk, and work effort.
 - B. But the inflation we get from overstimulating is *permanent*.
 - 1. It has to be wrung out of the economy,
 - 2. and the way to do that, unfortunately, is to go through the pain of slow growth or even recession.
 - C. So, if the Fed tries to achieve too much of a good thing, it ends up making things

worse.

- V. So far, I've tried to give you a broad overview of how the Fed tries to strike a balance in conducting monetary policy--
 - A. --a balance between concern over the short-term measures of economic performance, and attention to the long-term goals of sustainable growth and employment and low inflation.
 - B. I think it's fair to say that our efforts to strike the right balance have worked well for the country's economy for some time now.
 - 1. For the past several years, we've been in a pretty good position.
 - a. Long recovery
 - b. Robust growth
 - c. Low unemployment
 - d. Well-behaved inflation
 - C. But there are challenges ahead.
 - 1. Financial problems in Asia have swollen the trade deficit and led to some slowing in our economy.
 - a. Things could get worse before they get better, as the situation in that part of the world has deteriorated further in recent months.
 - b. In fact, other economies, especially Russia and some in Latin America, are of concern.
 - (1) It's too soon to tell how problems in these other areas will affect the U.S. economy.
 - 2. But as the world situation gets riskier, and the U.S. economy shows signs of slowing, we've recently seen conditions "tighten" in financial markets considerably.
 - a. Investors have been pulling back from the risks of the stock market, which has contributed to declines in equity values.

- (1) Equity values in the U.S. have fallen.
- (2) And while "safe-haven" demands have lowered U.S. Treasury yields, risk spreads have increased, so that interest rates on risky loans have risen.
- D. Both the strength in our economy in recent years and the recent Fed action to cut interest rates should give us some resilience in the face of shocks like these.
 - 1. As we monitor further developments, our aim, of course, will remain keeping the U.S. economy on the expansion track while maintaining low inflation.